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C O N F I D E N T I A L  
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E.O. 11652: N/A

TAGS: PLOS

SUBJECT: LOS - REGIONAL CONSULTATIONS

REF: STATE 230297

1. DURING DISCUSSION WITH FRG LOS DELEGATION REPRESENTATIVES ON ANOTHER MATTER, EMBASSY OFFICER GOT GLIMPSE OF LIST OF CLOSED EC CONSULTATION MEETINGS ON LOS QUESTIONS WHICH AVERAGE BETWEEN FIVE AND SIX DURING NOVEMBER, DECEMBER AND JANUARY, SUBJECTS AND DATES OF INDIVIDUAL MEETINGS NOT KNOWN. IF INFORMATION ABOUT EC CONSULTATIONS ON ANY PARTICULAR ISSUE SHOULD BE REQUIRED, EMBASSY COULD PROBABLY FIND OUT WHEN AND WHERE SUCH MEETINGS ARE BEING HELD.  
HILLENBRAND

State Dept. review completed

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R 072301Z NOV 74  
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TO RUDTC/AMEMBASSY LONDON 1620  
INFO RUDKSA/AMEMBASSY SOFIA 6390  
RUEHMO/AMEMBASSY MOSCOW 7797  
RUFNPS/AMEMBASSY PARIS 9783  
RUEHKO/AMEMBASSY TOKYO 7621  
RUDKSNQ/AMEMBASSY OSLO 7614  
RUDKFMQ/AMEMBASSY STOCKHOLM 1015  
RUDKHLQ/AMEMBASSY HELSINKI 7107  
RUDKPNQ/AMEMBASSY COPENHAGEN 0040  
RUFHOL/AMEMBASSY BONN 8358  
RUFHJA/AMEMBASSY BERLIN 0080  
RUDKGPQ/AMEMBASSY THE HAGUE 3251  
RUFHBS/AMEMBASSY BRUSSELS 0292  
RUFHRO/AMEMBASSY ROME 6858  
RUQMAT/AMEMBASSY ATHENS 8380  
RUDKRW/AMEMBASSY WARSAW 2267  
BT

*WOS*  
*Chrona*

C O N F I D E N T I A L

LIMITED OFFICIAL USE STATE 245931

E.O. 11652: N/A

SUBJECT: LOS; GROUP OF 17 CONSULTATIONS

1. THE FOLLOWING WILL PARTICIPATE ON THE U.S. SIDE IN THE GROUP OF 17 CONSULTATIONS SCHEDULED TO TAKE PLACE IN LONDON NOVEMBER 18-20: JOHN NORTON MOORE, CHAIRMAN, THE NSC INTERAGENCY TASK FORCE ON THE LAW OF THE SEA AND DEPUTY SPECIAL REPRESENTATIVE OF THE PRESIDENT FOR THE LAW OF THE SEA CONFERENCE (HEAD OF DELEGATION); TERRY LEITZELL, ATTORNEY ADVISER, OFFICE OF THE ASSISTANT LEGAL ADVISER FOR OCEANS, ENVIRONMENTAL AND SCIENTIFIC AFFAIRS; MORRIS BUSBY, COORDINATOR LOS MATTERS, BUREAU OF OCEANS AND INTERNATIONAL ENVIRONMENTAL AND SCIENTIFIC AFFAIRS; DAVID COOK, COUNSEL, COUNCIL ON ENVIRONMENTAL QUALITY; ROBERT MCMANUS, DIRECTOR, OCEANS DIVISION, OFFICE OF INTERNATIONAL ACTIVITIES, ENVIRONMENTAL PROTECTION AGENCY; STUART FRENCH, DIRECTOR, LOS TASK FORCE, DOD; RADM MAX K. MORRIS, USN, JOINT CHIEFS OF STAFF REPRESENTATIVE FOR LAW OF THE SEA MATTERS; CAPT. GLENNYOUNG, USCG, SPECIAL ASSISTANT TO THE UNDER SECRETARY FOR THE LAW OF THE SEA, DEPARTMENT OF

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TRANSPORTATION; GEORGE TAFT, EXECUTIVE SECRETARY, LAW OF  
TRANSPORTATION; GEORGE TAFT, EXECUTIVE SECRETARY, LAW OF  
THE SEA TASK FORCE, OFFICE OF THE GENERAL COUNSEL, NOAA,  
DEPARTMENT OF COMMERCE; AND MARY ANN MASON, INTERNATIONAL  
ENERGY SPECIALIST, ENERGY IMPORTING NATIONS OFFICE,  
FEDERAL ENERGY ADMINISTRATION. YOU MAY INFORM HMG OF ABOVE  
COMPOSITION U.S. DELEGATION.

2. PLEASE MAKE HOTEL RESERVATIONS FOR BUSBY (CARING  
HOTEL) AND MASON (CORDOVA HOUSE), FOR NIGHTS OF  
NOVEMBER 17 THROUGH 20. OTHER PARTICIPANTS HAVE MADE OWN  
ARRANGEMENTS. DELEGATION WILL HAVE WORKING LUNCH AT  
EMBASSY AT 12:00 NOON NOVEMBER 18.  
EXEMPT. INGERSOLL

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NC 90289

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FM USMISSION USUN NEW YORK  
TO RUEHC/SECSTATE WASHDC 7139  
INFO RUESRS/AMEMBASSY CARACAS 420  
RUFHAU/AMEMBASSY VIENNA 1586

BT

UNCLAS USUN 4775

E.O. 11652: N/A

TAGS: PLOS

SUBJ: LOSI UNGA CONFERENCE RESOLUTION

SUMMARY: AMERASINGHE DISCUSSED REVISED LOS CONFERENCE RES WITH WEO GROUP AND ACCEPTED UK AMENDMENT WHICH ENABLES FURTHER WORK IN 1975 SHOULD CONF SO DECIDE. AMERASINGHE NOW WILL ATTEMPT TO GET ACCEPTANCE OF REVISED DRAFT FROM OTHER REGIONAL GROUPS. LOS ITEM TENTATIVELY SCHEDULED FOR 12 NOV IN PLENARY BUT MAY BE TAKEN UP BEFORE 9 NOV. END SUMMARY.

1. LOS CONFERENCE PRESIDENT AMERASINGHE DISCUSSED REVISED DRAFT RES ON 1975 CONFERENCE WITH MEMBERS OF WEO GROUP 5 NOV. US (OXMAN AND MCKEW) ATTENDED MEETING AS OBSERVERS AFTER CONSULTING WITH WEO CHAIRMAN ANDERSEN.

2. AMERASINGHE STATED THAT THERE WAS SUBSTANTIAL OPPOSITION TO THE SPECIFIC REFERENCE TO SECOND SESSION IN 1975 THAT WAS IN HIS ORIGINAL DRAFT OF 3 OCT. BECAUSE OF THIS OPPOSITION THAT REFERENCE WAS OMITTED IN REVISED DRAFT (TEXT BELOW). HE REGRETTED THIS SINCE, HE SAID, IT IS NOT POSSIBLE TO COMPLETE ALL STAGES OF WORK IN EIGHT WEEKS BUT AT LEAST THIS TEXT WOULD AUTHORIZE SYG TO MAKE NECESSARY ARRANGEMENTS FOR FINAL SESSION IN CARACAS. HE ADDED THAT CONVERSATIONS WITH VENEZUELAN DEL ON 4 NOV REVEALED THAT GOV HOSPITALITY EXTENDS ONLY FOR PURPOSE OF TYING UP LOOSE ENDS AND A FINAL SIGNING SESSION, BUT NOT FOR LARGE AMOUNT OF SUBSTANTIVE WORK. HE SAID LIMIT ON CARACAS SESSION WAS THREE WEEKS BUT "THIS IS NOT A DECISIVE FACTOR AT THIS STAGE."

3. UK (JACKLING) SAID RES WAS UNNECESSARILY RESTRICTIVE AND URGED INCLUSION OF PROVISION ENABLING CONF TO DO MORE WORK. HE SUGGESTED INCLUDING AFTER PARA 1, QUOTE AUTHORIZES THE SYG, AT THE REQUEST OF THE CONF, TO MAKE SUCH FURTHER ARRANGEMENTS, INCLUDING AN ADDITIONAL SESSION OF THE CONF, AS MAY SEEM DESIRABLE FOR THE PURPOSE OF COMPLETING ITS WORK. UNQUOTE  
4. FRANCE (JEANNEL) SUGGESTED CHANGING UK TEXT TO INCLUDE

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QUOTE ADDITIONAL SESSION OR SESSIONS UNQUOTE, NORWAY (EVERSEN), ICELAND (ANDERSEN) AND AMERASINGHE STATED FRENCH SUGGESTION WOULD SURELY BE RESISTED BY GROUP OF 77 AND PROPOSED DELETION OF PHRASE QUOTE INCLUDING IF NECESSARY AN ADDITIONAL SESSION OF THE CONF UNQUOTE TO MAKE UK PROPOSAL LESS OBJECTIONABLE TO GROUP OF 77. THEY ARGUED THAT WITH 5TH COMMITTEE COOPERATION THIS MODIFIED ADDITION WOULD EMPOWER THE SYG TO PROCEED WITH NECESSARY PREPARATIONS FOR SUBSEQUENT SESSION. WEO CHAIRMAN RECEIVED NO OBJECTIONS FROM GROUP ON INCLUSION OF THIS REVISED ADDITION TO AMERASINGHE DRAFT. AMERASINGHE ACCEPTED IT AND SAID HE WOULD DISCUSS CHANGE WITH CONTACT GROUP OF GROUP OF 77 IN VERY NEAR FUTURE.

5. JACKLING ALSO PROPOSED, AND AMERASINGHE ACCEPTED, CHANGING PREAMBULAR PARA 1 TO MAKE CLEAR THAT ALL PROVISIONS OF UNGA RES 3067 ARE BEING RECALLED (I.E., THE REFERENCE TO COMPLETION OF WORK IN 1975). AUSTRALIA (WYNDAM) ASKED FOR SEPARATE REFERENCE FOR INVITATION TO PAPUA NEW GUINEA IN PARA 2 AND NEW ZEALAND (MANSFIELD) SOUGHT SIMILAR SEPARATION FOR COOK ISLANDS AND NIUE. AMERASINGHE INDICATED WILLINGNESS TO ACCEPT SUGGESTED TEXT SEPARATING THOSE TERRITORIES. TTPI INVITATION IS LEFT INTACT.

6. SEVERAL WEO MEMBERS OF EVERSEN GROUP APPEALED TO AMERASINGHE TO TABLE HIS DRAFT IN SUFFICIENT TIME TO ENABLE PLENARY TO CONSIDER LOS ITEM BEFORE THEIR DEPARTURE 9 NOV. AMERASINGHE SAID HE WOULD TRY. ITEM CURRENTLY SCHEDULED FOR 12 NOV CONSIDERATION. QTE THE GENERAL ASSEMBLY

RECALLING ITS RESOLUTION 3067 (XXVIII) AND IN PARTICULAR OPERATIVE PARAGRAPH 4 OF THAT RESOLUTION CONTAINING THE DECISION TO CONVENE THE SECOND SESSION OF THE CONFERENCE, FOR THE PURPOSE OF DEALING WITH THE SUBSTANTIVE

WORK OF THE CONFERENCE, FOR A PERIOD OF TEN WEEKS FROM 20 JUNE TO 29 AUGUST 1974 AT CARACAS AND, IF NECESSARY, TO CONVENE NOT LATER THAN 1975 ANY SUBSEQUENT SESSION OR SESSIONS AS MAY BE DECIDED UPON BY THE CONFERENCE AND APPROVED BY THE GENERAL ASSEMBLY, NOTING THE LETTER ADDRESSED TO THE PRESIDENT OF THE GENERAL ASSEMBLY ON 29 AUGUST BY THE PRESIDENT OF THE CONFERENCE REGARDING THE DECISIONS REACHED AT THE SECOND SESSION HELD AT CARACAS (A/9721), NOTING FURTHER THE DECISION OF THE CONFERENCE TO INVITE NATIONAL LIBERATION MOVEMENTS RECOGNIZED BY THE ORGANIZATION OF AFRICAN UNIT AND THE LEAGUE OF ARAB STATES TO PARTICIPATE IN ITS PROCEEDINGS

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NC 90289

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AS OBSERVERS WITHOUT THE RIGHT TO VOTE,  
HAVING CONSIDERED THE DECISION OF THE CONFERENCE, AS CONTAINED IN  
THE LETTER TO ITS PRESIDENT TO THE PRESIDENT OF THE GENERAL ASSEMBLY  
(A/9721), THAT ITS NEXT SESSION SHOULD BE HELD AT GENEVA FROM 1  
149. 17 MARCH TO 3 OR 10 MAY 1975, THE NEXT CLOSING DATE TO DEPEND  
UPON ARRANGEMENTS TO BE MADE WITH THE WORLD HEALTH ORGANIZATION,  
TAKING NOTE WITH SATISFACTION OF THE DECISION OF THE WORLD HEALTH  
ORGANIZATION, AD COMMUNICATED TO THE SECRETARY-GENERAL BY ITS  
DIRECTOR-GENERAL, TO POSTPONE THE OPENING OF THE 28TH WORLD HEALTH  
ASSEMBLY FROM 6 TO 13 MAY 1975,  
1. APPROVES THE CONVENING OF THE NEXT SESSION OF THE CONFERENCE  
FOR THE PERIOD 17 MARCH TO 10 MAY 1975 AT GENEVA;  
2. DECIDES TO REQUEST THE SECRETARY-GENERAL TO INVITE:  
(A) PAPUA NEW GUINEA, THE COOK ISLANDS, NETHERLANDS ANTILLES,  
NIUE SURINAM AND WEST INDIES ASSOCIATED STATES TO ATTEND ANY  
FUTURE SESSION OF THE CONFERENCE AS OBSERVERS, PROVIDED THAT ANY  
SUCH TERRITORY ON ATTAINING INDEPENDENCE SHALL BE ENTITLED TO  
ATTEND AS A PARTICIPATING STATE;  
(B) THE TRUST TERRITORY OF THE PACIFIC ISLANDS TO ATTEND ANY  
FUTURE SESSION OF THE CONFERENCE AS AN OBSERVER;  
3. NOTES THE DECISION OF THE CONFERENCE TO ACCEPT THE INVITATION  
OF THE GOVERNMENT OF VENEZUELA TO MEET IN CARACAS AT AN APPROP-  
RIATE DATE FOR THE PURPOSE OF SIGNING THE FINAL ACT AND RELATED  
INSTRUMENTS ADOPTED BY THE CONFERENCE AND AUTHORIZES THE SECRETARY-  
GENERAL TO MAKE THE NECESSARY ARRANGEMENTS TO THAT END. UNQTE SCAL I

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 RUDKMDQ/AMEMBASSY MADRID IMMEDIATE 0000  
 RUFNPS/AMEMBASSY PARIS IMMEDIATE 0000  
 RUFHRO/AMEMBASSY ROME IMMEDIATE 0000  
 RUDKSA/AMEMBASSY SOFIA IMMEDIATE 0000  
 RUEHKO/AMEMBASSY TOKYO IMMEDIATE 0000  
 RUDKRW/AMEMBASSY WARSAW IMMEDIATE 0000  
 INFO RUDKPNQ/AMEMBASSY COPENHAGEN 0000  
 RUDKFDQ/AMEMBASSY LISBON 0000  
 RUDTC/AMEMBASSY LONDON 0000  
 RUDKSNQ/AMEMBASSY OSLO 0000  
 RUEHOT/AMEMBASSY OTTAWA 0000  
 RUDISDF/AMEMBASSY REYKJAVIK 0000  
 ZEN/AMCONSUL HALIFAX BY POUCH,  
 BT

C O N F I D E N T I A L / STATE 241087  
 E.O. 11652: GDS

TAGS: EFIS, OCON, ICNAF, XN, US

SUBJECT: ICNAF SPECIAL MEETING

REF: STATE 153340

PERSONAL FOR AMBASSADOR FROM UNDER SECRETARY MAW

SUMMARY: THE U.S. IS FACING A MOST DIFFICULT PROBLEM -  
 POSSIBLE PASSAGE OF LEGISLATION UNILATERALLY ESTABLISH-  
 ING A 200 MILE FISHERIES JURISDICTION. THIS HAS VERY AD-  
 VERSE IMPLICATIONS FOR OUR LOS POSITION AND OTHER INTERESTS.  
 THE PRESIDENT, SECRETARY, AND OTHERS HAVE BEEN VIGOROUSLY  
 OPPOSING THIS LEGISLATION. BECAUSE OF THE FOCUS ON ICNAF,  
 AND THE TIMING OF THE ICNAF MEETING AND THE RECONVENING OF  
 CONGRESS, SUCCESS OF THE ICNAF MEETING IN RESOLVING CRITI-  
 CAL PROBLEMS FOR AMERICAN FISHERMEN MAY BE A KEY FACTOR IN  
 DEFEATING THE LEGISLATION. IF THIS IS NOT ACCOMPLISHED,  
 WE CAN EXPECT SERIOUS BILATERAL RELATIONS PROBLEMS WITH A  
 NUMBER OF HOST GOVERNMENTS. I REQUEST YOUR PERSONAL HELP  
 IN THIS EFFORT.

1. BY UNCLASSIFIED SEPTTEL ACTION HALIFAX THERE IS TRANS-

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NC 86174

TOR:020805Z NOV 74

MITTED A U.S. MEMORANDUM TO ICNAF FOR THE SPECIAL MEETING OF ICNAF PANEL 5 (AND PANEL 4) TO BE HELD IN MIAMI NOVEMBER 12-15.

2. FOR ACTION ADDRESSEES: I WOULD APPRECIATE IT IF YOU WOULD PRESENT AN ADVANCE COPY OF THE ABOVE-MENTIONED MEMORANDUM TO APPROPRIATE OFFICIALS OF THE HOST GOVERNMENT. IN DOING SO, I REQUEST THAT YOU EMPHASIZE THE FOLLOWING POINTS:

A. IT IS PARTICULARLY CRITICAL THAT THIS ICNAF MEETING BE SUCCESSFUL. IN SPITE OF THE RAPID STRIDES THAT ICNAF HAS MADE IN DEALING WITH THE LARGE-SCALE PROBLEMS IN ICNAF SUBAREA 5 (OFF NEW ENGLAND) AND STATISTICAL AREA 6 (OFF MID-ATLANTIC) IN RECENT YEARS, THERE REMAIN IMPORTANT PROBLEMS FOR THE CONSERVATION OF THE DEPLETED STOCKS OF MOST CONCERN TO AMERICAN FISHERMEN: HADDOCK AND YELLOWTAIL FLOUNDER. THE UNITED STATES REGRETS THAT THESE PROBLEMS WERE NOT

RESOLVED AT THE 1974 ICNAF ANNUAL MEETING, AND HAS PRESENTED TO ICNAF PROPOSALS FOR THEIR RESOLUTION AT THE SPECIAL MEETING (THESE PROPOSALS HAVE BEEN DISTRIBUTED PREVIOUSLY TO ICNAF MEMBERS).

B. IN ADDITION, IT IS NOW OBVIOUS SINCE THE 1974 ANNUAL MEETING THAT THE PROBLEM REGARDING THE OVER-FISHED HERRING STOCKS IS MORE SERIOUS THAN THOUGHT AT THE ANNUAL MEETING. MOREOVER, IT IS CLEAR THAT AN EXTREMELY SERIOUS QUESTION NOW EXISTS AS TO THE VIABILITY OF THE ICNAF REGULATORY SYSTEM BECAUSE OF THE NUMEROUS VIOLATIONS WHICH HAVE COME TO LIGHT IN RECENT MONTHS. THE U.S. HAS ALSO PRESENTED TO ICNAF PROPOSALS CONCERNING HERRING AND IN A GENERAL WAY ENFORCEMENT.

C. THE ICNAF REGULATORY SYSTEM FOR THE REGION ON THE U.S. COAST IS THE MOST MODERN, COMPLEX, AND INNOVATIVE SYSTEM OF INTERNATIONAL FISHERIES MANAGEMENT IN THE WORLD TODAY. IT HOLDS THE PROMIS OF REDRESSING THE SERIOUS OVER-FISHING PROBLEMS WHICH HAVE RESULTED FROM TOO INTENSIVE FOREIGN FISHING EFFORT IN THIS REGION, BUT WILL COLLAPSE UNLESS ICNAF MEMBERS STRICTLY ADHERE TO IT AND ENFORCE IT VIGOROUSLY, BOTH NATIONALLY AND THROUGH THE SCHEME OF INTERNATIONAL INSPECTION.

D. THE US HAS MADE KNOWN ITS CONCERNS ABOUT THIS SITUA-

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TION TO THE ICNAF MEMBERS ON MANY OCCASIONS IN RECENT YEARS. THESE CONCERNS STEM IN LARGE PART FROM ICNAF ACTIONS BEING TOO LITTLE AND TOO LATE. THE ONES WHO HAVE SUFFERED MOST FROM THIS LACK ARE THE COASTAL U.S. FISHERMEN WHO HAVE LONG DEPENDED ON THESE FISHERIES. ALTHOUGH RAPID STRIDES HAVE BEEN MADE IN THE LAST YEAR, THE PRESENT DEFICIENCIES WITH REGARD TO HADDOCK, YELLOWTAIL FLOUNDER, HERRING, AND ENFORCEMENT STILL HOLD OUT THE PROMISE THAT THE ENTIRE ICNAF SYSTEM IS STILL BEST CATEGORIZED AS TOO LITTLE AND TOO LATE.

E. THE AMERICAN COMMERCIAL FISHERMEN, SPORT FISHERMEN, AND CONSERVATIONISTS SUBSCRIBE TO THIS VIEW. THEY HAVE LONG VIEWED THE EXISTING INTERNATIONAL COOPERATIVE FISHERY MANAGEMENT MECHANISMS AS BEING INCAPABLE OF DEALING WITH THE PROBLEMS. THEY SINGLE OUT ICNAF IN PARTICULAR BECAUSE OF THE LARGE NUMBER OF COUNTRIES INVOLVED AND BECAUSE EVEN THE RAPID STRIDES ICNAF HAS MADE HAVE IN MOST INSTANCES NOT APPEARED TO KEEP PACE WITH THE DEVELOPING PROBLEMS. THUS THE PRESSURES FOR UNILATERAL EXTENSION OF FISHERIES JURISDICTION TO 200 MILES ARE EXTREMELY STRONG IN THE PORTION OF THE COUNTRY BORDERING ICNAF SA5 AND SA6, AND EVEN THOSE FROM OTHER PARTS OF THE COUNTRY OFTEN CITE IT AS THE PRIMARY EXAMPLE OF THE NEEDS FOR THE 200 MILE LEGISLATION.

F. THE PRESSURES FOR PASSAGE OF THE 200 MILE LEGISLATION ARE THE STRONGEST THEY HAVE EVER BEEN. THE ADMINISTRATION HAS MANAGED THROUGH A STRENUOUS EFFORT TO AVOID THE BILL COMING TO A VOTE AND HAS ERODED THE SUPPORT FOR IT SOMEWHAT. NEVERTHELESS, IT IS NOT YET CLEAR WHETHER THE BILL CAN BE VOTED DOWN IN THE SENATE, AND IT APPEARS PROBABLE IT WILL PASS THE HOUSE IF IT PASSES THE SENATE.

G. IT APPEARS PROBABLE THAT THE BILL WILL COME TO A VOTE IN THE SENATE SHORTLY AFTER IT RECONVENES ON NOVEMBER 18, I.E. THE WEEK AFTER THE ICNAF SPECIAL MEETING. IF THE ICNAF MEETING IS SUCCESSFUL IN DEALING WITH THE HADDOCK, YELLOWTAIL FLOUNDER, HERRING, AND ENFORCEMENT PROBLEMS, THIS WILL MATERIALLY ASSIST IN DEFEATING THE BILL. A FAILURE OF THE ICNAF MEETING MAY ENSURE PASSAGE OF THE BILL.

H. BOTH THE ADMINISTRATION AND THE PROPONENTS OF THE 200

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TOR:020805Z NOV 74

MILE LEGISLATION SHARE THE CONCERN ABOUT THE OVER-FISHING AND THE HARM IT HAS DONE TO THE AMERICAN COASTAL FISHERMEN. BUT THE USG, AS HAS BEEN MADE CLEAR IN NUMEROUS RECENT COMMUNICATIONS TO CONGRESS FROM PRESIDENT FORD, SECRETARY KISSINGER, AND OTHERS, CONTINUES TO BELIEVE THAT SUCH MATTERS SHOULD BE RESOLVED THROUGH INTERNATIONAL AGREEMENT IN THE CURRENT LAW OF THE SEA CONFERENCE. WE BELIEVE THAT OTHER ICNAF MEMBERS SHARE THIS VIEW. THEREFORE IT IS INCUMBENT UPON ALL OF US TO SEEK SOLUTIONS TO EXISTING PROBLEMS ON AN INTERIM BASIS SO THAT THE WORK OF THE LAW OF THE SEA CONFERENCE CAN PROCEED TO A TRULY INTERNATIONAL AND LASTING SOLUTION. I CAN ASSURE YOU THAT THE U.S. DELEGATION TO THE ICNAF SPECIAL MEETING WILL WORK TO THIS END AND I WISH YOU TO EMPHASIZE THIS STRONGLY TO THE HOST GOVERNMENTS. IF THIS IS TO WORK, THE INTERIM ICNAF SOLUTION MUST ACHIEVE CONSERVATION OF THE DEPLETED RESOURCES AND APPROPRIATE PREFERENCES FOR THE COASTAL FISHERMEN WHO HAVE SUFFERED FROM THE OVERFISHING WHICH THEY HAVE NOT CAUSED. I BELIEVE THAT AN ICNAF AGREEMENT AS INDICATED IN THE U.S. PROPOSALS WILL SERVE TO PROTECT THE INTERESTS OF ALL CONCERNED IN THE LONG RUN.

3. FOR LONDON: ALTHOUGH UK NOT MEMBER OF ICNAF PANEL 5, THE VIOLATION OF THE ICNAF HADDOCK REGULATIONS BY BRITISH VESSELS HAS CAUSED AN EXTREME REACTION AMONGST NEW ENGLAND FISHERMEN AND ICNAF CHAIRMAN ERIC GILLETTE, FISHERIES SECRETARY FOR SCOTLAND, WILL BE PRESIDING AT ICNAF SPECIAL MEETING. GILLETTE HAS PERSONALLY BEEN VERY HELPFUL DURING RECENT ICNAF MEETINGS. I SUGGEST YOU REVIEW ABOVE WITH APPROPRIATE AUTHORITIES.

4. FOR OTTAWA: U.S. FISHERIES OFFICIALS HAVE BEEN IN CLOSE CONTACT WITH CANADIAN FISHERIES OFFICIALS ON THESE PROBLEMS (CANADA IS MEMBER OF PANEL 5), AS WELL AS SIMILAR ONES OFF CANADIAN COAST WHICH WILL BE TAKEN UP AT ANOTHER ICNAF SPECIAL MEETING IN JANUARY. PLEASE INFORM CANADIAN OFFICIALS OF THIS ACTION.

5. FOR OTHER INFO ADDRESSEES: ALTHOUGH NOT MEMBERS OF ICNAF PANEL 5, REPS FROM HOST GOVERNMENT MAY BE PRESENT AT SPECIAL MEETING. YOU MAY WISH TO REVIEW US CONCERNS WITH APPROPRIATE OFFICIALS.

6. PLEASE NOTE THAT EUROPEAN PARTICIPANTS IN NOVEMBER

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ICNAF SPECIAL MEETING WILL LIKELY BE AWAY FROM CAPITALS  
THE PREVIOUS WEEK AT A NEAFC SPECIAL MEETING IN HAMBURG  
WHICH WILL BE DEALING WITH SOME CRUCIAL FISHERIES PROBLEMS  
IN THE NORTHEAST ATLANTIC.

7. I WOULD APPRECIATE A COMPLETE REPORT ON THESE REPRESENTATIONS ASAP. I CANNOT EMPHASIZE TOO STRONGLY THE SERIOUSNESS OF THIS MATTER, PARTICULARLY CONSIDERING THE TIMING OF THE ICNAF MEETING AND THE LIKELY SENATE VOTE ON THE 200 MILE BILL. INGERSOLL

C O N F I D E N T I A L